Message Text

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USCINCEUR VAIHINGEN GE

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E.O. 11652: GDS

TAGS: MASS, SA, YE, US

SUBJECT: TRANSFER ASSURANCES

REF: RIYADH 627

1. WE APPRECIATE SAUDIS' CONCERN WITH WHAT THEY PERCEIVE AS LOSS OF CONTROL OVER FUTURE DISPOSITION OF US-ORIGIN DEFENSE ARTICLES BY YAR AND BAHRAIN. HOWEVER, THAT PERCEPTION EXAGGERATES NATURE OF USG CONTROL OVER THIRD-PARTY CONFIDENTIAL

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TRANSFERS. THAT CONTROL EXTENDS ONLY TO OUR CONSIDERATION AND PROCESSING OF FORMAL REQUESTS BY RECIPIENT COUNTRIES TO TRANSFER TO THIRD PARTIES CERTAIN DEFENSE ARTICLES, RELATED TRAINING AND OTHER DEFENSE SERVICES. THE MAJOR CRITERION GOVERNING OUR DECISIONS IN THESE CASES IS WHETHER OR NOT THE US ITSELF WOULD AT THAT TIME TRANSFER THE SAME ITEM TO THE COUNTRY CONCERNED. WE DO NOT NORMALLY BECOME

INVOLVED IN THIRD-PARTY TRANSFER CASES UNTIL WE RECEIVE THOSE FORMAL REQUESTS, BY WHICH TIME THE FOREIGN GOVERN-MENTS CONCERNED HAVE PRESUMABLY DISCUSSED THE DEAL AND PER-HAPS HAVE EVEN SIGNED CONTRACTS. WE DO NOT INITIATE, GUIDE, OR IMPLEMENT THIRD-PARTY TRANSFERS, AND WE DO NOT CONCERN OURSELVES WITH DETAILS SUCH AS PRICES, DELIVERY SCHEDULES, ETC. WE HAVE, AS A MATTER OF FACT, INFORMED THE CONGRESS IN THE PAST THAT THE FISCAL AND ADMINISTRATIVE DETAILS OF

THIRD-PARTY TRANSFERS ARE NONE OF OUR BUSINESS AND REMAIN MATTERS BETWEEN SOVEREIGN FOREIGN GOVERNMENTS. OUR CONTROL THEREFORE BECOMES SOLELY ONE OF APPROVAL OR DISAPPROVAL AND EVEN THAT IS DEPENDENT UPON THE EXISTENCE OF FRIENDLY DIPLOMATIC RELATIONS AT THE TIME A TRANSFER OCCURS.

2. SINCE SAUDIS ARE OBVIOUSLY INTERESTED IN CLOSER CONTROL OVER DISPOSITION AND USE OF US EQUIPMENT THAN CAN BE PROVIDED THROUGH TRANSFER ASSURANCES, THEY SHOULD WORK OUT SOME SORT OF BILATERAL ARRANGEMENTS WITH THE COUNTRIES CONCERNED AND THEIR FREEDOM TO DO SO IS IN NO WAY ABRIDGED BY THE EXECUTION OF THE REQUISITE BAHRAINI AND YEMEN ASSURANCES TO US. IT WOULD SEEM THAT THEIR CONTROL OF THE PURSE-STRINGS FOR THE PURCHASES SHOULD GIVE THEM ADEQUATE LEVERAGE TO DO THIS. THE SAG COULD THEN INCLUDE IN SUCH AN ARRANGEMENT ANY CONTROL MECHANISM THEY WISH, E.G., THAT SAUDI APPROVAL OF ANY FUTURE TRANSFERS WOULD BE CONDITIONED CONFIDENTIAL.

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UPON THE YAR AND BAHRAIN INDEPENDENTLY REQUESTING AND OBTAINING ADVANCE USG APPROVAL. USG PARTICIPATION IN SUCH AN AGREEMENT WOULD CONSTITUTE AN UNWELCOME PRECEDENT AND INVOLVE US IN LOCAL AND REGIONAL ADMINISTRATIVE MATTERS TO AN UNDESIRABLE EXTENT.

- 3. ACCORDINGLY, WE CANNOT ACCEPT TRANSFER ASSURANCES ADDRESSED TO BOTH THE USG AND SAG AS DISCUSSED IN THE FIRST SOLUTION PROPOSED IN REFTEL. WE WOULD HAVE NO OBJECTIONS SHOULD THE YAR AND BAHRAIN AGREE TO PROVIDE SIMILAR ASSURANCES TO THE SAG IN A SEPARATE DOCUMENT, AS IN THE SECOND SOLUTION. THE USG COULD NOT ACCEPT ANY MIDDLEMAN ROLE IN THE TRANSACTION.
- 4. ABOVE POINTS SHOULD BE CONVEYED TO APPROPRIATE SAUDI AUTHORITIES AND EMPHASIZED IN AUGUST 6 MEETINGS. IT IS ESSENTIAL THAT THESE DIFFICULTIES BE OVERCOME, ESPECIALLY IN THE CASE OF THE F-5BS FOR YEMEN, IF WE ARE TO PROCEED EFFICIENTLY TOWARD THEIR AVAILABILITY FOR SEPTEMBER 26 PARADE. YOU SHOULD ALSO EMPHASIZE THAT THE ABOVE REFLECTS OUR POSITION ON ALL THIRD-PARTY TRANSFERS, PRESENT AND FUTURE. VANCE

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